



CITY OF ELK GROVE TRAILS COMMITTEE

Mark Mendenhall, Chair
Sharon Anderson, Vice Chair
Mark Doty • Christopher Neumann • Sheri Noblett



Incorporated July 1, 2000

Web: www.elkgrove.gov

ELK GROVE TRAILS COMMITTEE REGULAR MEETING

Monday, September 15, 2025 at 6:00 p.m.

8400 Laguna Palms Way, Elk Grove, CA 95758

City Council Chambers

AGENDA

1. **CALL TO ORDER / ROLL CALL**

2. **APPROVAL OF AGENDA**

3. **PUBLIC COMMENT**

Members of the public may comment on matters that are not included on the agenda that the Trails Committee has jurisdiction over. Each speaker will be limited to one (1) three (3) minute comment opportunity.

4. **APPROVAL OF MINUTES**

4.1 REGULAR MEETING MINUTES OF JULY 21, 2025.

5. **DEVELOPMENT PROJECT/CAPITAL IMPROVEMENT PROJECT REVIEW**

5.1 LA-Z-BOY MAP AND DESIGN REVIEW

The proposed Project site is located at southeast corner of Laguna Springs Drive and Elk Grove Boulevard. The Applicant is requesting a Major Design Review and Tentative Parcel Map for a new 13,078 square foot commercial building with on site improvements. The Project also includes a Tentative Parcel Map and Tree Removal Permit.

City Staff is seeking feedback from the Trails Committee on the Applicant's proposed development as it pertains to implementing the City's bicycle, pedestrian, and trails requirements.

5.2 SOUZA DAIRY REZONE PROJECT PLNG23-030

The Project consists of a Development Agreement Amendment, General Plan Amendment and Amendment to the Southeast Policy Area Special Planning Area (SEPA SPA) to reconfigure land uses. The Project also includes a Large Lot Tentative Map and a Small Lot Tentative Parcel Map to adjust large lot parcels and subdivide the proposed Medium Density Residential (MDR) large lots into 257 residential lots.

City Staff is seeking feedback from the Trails Committee on the Applicant's proposed development as it pertains to implementing the City's bicycle, pedestrian, and trails requirements.

6. **PROJECT UPDATES, INFORMATIONAL ITEMS AND PRESENTATIONS**

6.1 UPDATE ON SAFE STREETS FOR ALL GRANT

Staff will provide an update on the previously awarded Safe Streets for All grant that will support development of a citywide Comprehensive Safety Action Plan.

7. **FUTURE AGENDA ITEMS**

The Trails Committee may provide direction to staff for future agenda items.

8. **ADJOURNMENT**

ADA COMPLIANCE STATEMENT

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the Secretary at (916) 478-3620 / TTY 888-435-6092. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting. **Information on the Elk Grove Trails Committee is available on the internet at <http://elkgrove.gov/trails-committee/index.asp>**

REGULAR MEETING MINUTES
MONDAY, JULY 21, 2025

The meeting was called to order by the Chair at 6:00 p.m. with the following participants:

Trails Committee Members Present: Chair Mark Mendenhall, Vice Chair Sharon Anderson, Committee Members Sheri Noblett, Mark Doty

Trails Committee Members Absent: Committee Member Chris Neumann

City Staff/Consultants/Advisory Members: Sean Gallagher, Deputy Public Works Director, Operations
Christina Castro, Capital Improvement Program Division Manager
Carrie Whitlock, Long Range Planning Program Manager
Kaley Lyons, Senior Transportation Planner
Kaylah Ball, CivicSpark Fellow
Kiaya Batkin, Community Development Intern

APPROVAL OF AGENDA

MOTION: M/S Anderson/Noblett to approve the agenda as presented. **The motion passed by the following vote: Ayes: 4 (Anderson, Doty, Mendenhall, Noblett); Noes: 0; Absent: 1 (Neumann).**

PUBLIC COMMENT

There was no public comment on items not on the agenda.

APPROVAL OF MINUTES

ITEM 4.1 – REGULAR MEETING MINUTES OF MARCH 17, 2025

MOTION: M/S Anderson/Noblett to approve the Regular Meeting Minutes of March 17, 2025. **The motion passed by the following vote: Ayes: 4 (Anderson, Doty, Mendenhall, Noblett); Noes: 0; Absent: 1 (Neumann).**

DEVELOPMENT/CAPITAL IMPROVEMENT PROJECT REVIEW

None.

PROJECT UPDATES, INFORMATIONAL ITEMS, AND PRESENTATIONS

ITEM 6.1 DRAFT CLIMATE ACTION PLAN (CLIMATE COMPASS)

Carrie Whitlock presented the item, showing how to provide comments on the Climate Action Plan and Supplemental Environmental Impact Report (SEIR). The Climate Action Plan, referred to as the Climate Compass, can be found on elkgrove.gov/cap. Ms. Whitlock said public comment for the Climate Action Plan and draft SEIR would close on August 15, 2025.

Vice Chair Anderson asked if the Climate Compass would take into account population change, because metrics tend to be per capita.

Ms. Whitlock said that AB1879 state legislation requires carbon neutrality by 2045 as an overall emission reduction, not per capita.

Vice Chair Anderson asked if the state was taking into account the loss of forest due to wildfires. Ms. Whitlock was unsure if this was addressed in the California state scoping plan.

ITEM 6.2 2025-2030 CAPITAL IMPROVEMENT PROGRAM (CIP) UPDATE

Christina Castro presented the item.

Ms. Castro confirmed the timing of the Laguna Creek Trail construction to Oneto Park and confirmed the project was city-funded.

Chair Mendenhall asked about the portion of the trail east of Laguna Springs. Ms. Castro said the property had been acquired and construction would move forward.

A member asked about the power lines associated with the Elk Grove Blvd Streetscape Phase 2 project. Ms. Castro said the power lines would be undergrounded, which was planned for this coming winter, and streetscaping would begin next fall.

Ms. Castro said the Laguna Creek Multifunctional Corridor Project would include a multi-functional trail between East Stockton Boulevard and Camden Park, crossing Laguna Creek with two bridges. She said the scope was expanded with the addition of a pedestrian bridge.

Member Doty asked if the bridge was being constructed at the same time. Ms. Castro said the bridge would be constructed second.

A member of the public asked about the restoration project at the former fish hatchery site, which was near a trail. Ms. Castro said this was primarily a beautification project aiming to improve the natural habitat and landscaping.

Vice Chair Anderson asked about encampments at the old fish hatchery site restoration project. Sean Gallagher said the City put up a sign and Elk Grove Police Dept was now able to escort people off the site.

Chair Mendenhall asked if the Laguna Creek Trail undercrossing of Waterman Road would require double backing and if the Bond Road sidewalk would be upgraded to a multi-use path. Ms. Castro said it would not require double backing and confirmed the sidewalk would become the multi-use path/trail.

Member Noblett asked about the environmental review process and expressed concern about habitat disruption. Ms. Castro said the project is currently in the design phase before starting environmental review.

Vice Chair Anderson asked if the horse ranch would get to stay near the Whitelock Parkway/SR99 Interchange project. Ms. Castro confirmed the horse ranch south of Whitelock Pkwy would remain intact.

Chair Mendenhall asked about the potential of a future trail, ideally connected to the trail north of Whitelock Parkway and with a future overcrossing over SR 99. Ms. Castro said the potential trail location hadn't been decided yet and would depend on the design of the future overcrossing.

Ms. Lyons added that an update to the Bicycle, Pedestrian, and Trails Master Plan (BPTMP) was planned to begin next year and would feed into future CIP trails projects.

Vice Chair Anderson expressed interest in the proposed trail removed for the zoo project to be reinstated as a recommendation in the BPTMP.

ITEM 6.3 ANNUAL TRAILS MAINTENANCE AND TRAILS COMMITTEE MINOR CAPITAL IMPROVEMENT PROJECTS UPDATE

Sean Gallagher and Christina Castro presented the item, describing Operations & Maintenance-led CIP projects. Mr. Gallagher mentioned resurfacing projects, curb ramps, trail maintenance at Laguna Creek, and trail wayfinding signs. Mr. Gallagher added that trail inspections were conducted every other year for each trail.

Vice Chair Anderson asked about the bollard on the trail off of Bond Rd near CalFit, expressing concern over a recent injury.

A member of public said removing bollards inconsistently would create the expectation that all of them were removed, which could cause injuries. Ms. Lyons said that bollards were no longer required in new developments, unless there was a clear purpose, so no new bollards would be going in and the City would be working through removing bollards they were responsible for.

Vice Chair Anderson said the Cosumnes Community Services District (CCSD) had not yet removed their bollards.

Chair Mendenhall asked about a poorly surfaced trail from Big Horn Blvd heading south towards Tegan Rd. Mr. Gallagher said they would have discussions with CCSD about it, given it is mainly located in a park.

Chair Mendenhall asked about the trail near McLean Dr along Franklin Creek. Ms. Castro said they were meeting internally to evaluate design issues and would return to Trails Committee in the future. Mr. Gallagher said the channel dip behind Stephenson Park would be fixed next year, most likely by installing a culvert.

Vice Chair Anderson asked about the bike counters installed on the trail near Jack Hill Park. Ms. Castro explained they were for data collection related to prioritization, developing grant applications, and measuring before and after trail use when a new project is installed. She said the counters would be rotated to collect data in other locations as well.

ITEM 6.4 TRAILS WAYFINDING PROGRAM PHASE 2

Sean Gallagher and Christina Castro presented the item, seeking input on where to prioritize trail wayfinding signage. Phase 1 was planned on the Laguna Creek Trail from the Camden area to Waterman Rd. Staff recommended prioritizing the Franklin Creek Trail for Phase 2 since it was built out while other trails had new segments planned that could change the trail sign information.

Chair Mendenhall asked about the content of the wayfinding signs. Mr. Gallagher said they point to places off the trail, such as parks and common destinations.

Chair Mendenhall said the Whitelock trail would be a good choice for phase 3 because there were many destinations off the trail.

Vice Chair Anderson agreed with the Franklin Creek Trail recommendation, and said displaying mileage and end points was important, especially for new trail users.

Mr. Gallagher said that kiosks would be installed at key points on the trail to show maps and other trail segments, with smaller signs and mile markers along the way.

Vice Chair Anderson appreciated the recent replacement of outdated signage.

A member of the public mentioned a gap in the trail system from Elk Grove Florin Road to Waterman Road.

Chair Mendenhall expressed concern over the inaccessibility of Laguna West by bike, but also acknowledged it's not a common destination. He said some small wayfinding signs may be helpful in the area. Ms. Lyons said the updated BPTMP may prioritize crossing improvements over the railroad tracks to improve access in the area if demand was there, especially with the new train station planned for Dwight Road and Laguna Blvd.

Vice Chair Anderson asked about Grant Line/Kammerer Rd as a site for wayfinding. Mr. Gallagher said the City planned to focus on older areas to gather data on trail use and avoid having to redo signage.

The Trails Committee reached consensus that the Franklin Creek Trail should be prioritized for Phase 2 per staff recommendation.

TRAILS COMMITTEE MATTERS/FUTURE AGENDA ITEMS

N/A

ADJOURNMENT

The Elk Grove Trails Committee Regular Meeting of July 21, 2025, was adjourned at 7:05 p.m.

Prepared by Kaley Lyons and Kaylah Ball

APPROVED:



TRAILS COMMITTEE STAFF REPORT
September 15, 2025



PROJECT: LA-Z-BOY MAP AND DESIGN REVIEW
FILE No.: PLNG24-049
LOCATION: Southeast corner of Elk Grove Boulevard and Laguna Springs Drive
APN: 132-2150-0007
STAFF: Kyra Killingsworth, Senior Planner

INTRODUCTION / BACKGROUND:

The proposed Project site is located at southeast corner of Laguna Springs Drive and Elk Grove Boulevard (APN: 132-2150-007). The Applicant is requesting a Major Design Review and Tentative Parcel Map for a new 13,078 square foot commercial building with on site improvements. The Project also includes a Tentative Parcel Map and Tree Removal Permit.

As depicted in Figure 12 of the 2021 City of Elk Grove's Bicycle, Pedestrian and Trails Master Plan (BPTMP), there is a Class II Bicycle lane to the west of the site on Laguna Springs Drive, and a Class I multi-use trail proposed on the north side of the project on Elk Grove Boulevard and a (Figure 1). There is an existing temporary asphalt path on the north side of the project. The Project Applicant proposes to fully improve the existing temporary trail. The new improvements include a new 10-foot-wide concrete paved trail with a 2-foot-wide decomposed granite shoulder on each side (see Figure 2 and 3). New and existing landscaping will be on both sides of the trail. The trail will connect the existing sidewalk east of the site to the street corner. The existing bike lane on Laguna Springs Drive will be painted green at the approach to the intersection.

Staff recommendation:

City Staff would like feedback from the Trails Committee on the Applicant's proposed development as it pertains to implementing the City's bicycle and trails requirements.

Figure 1. Bicycle, Pedestrian and Trails Master Plan

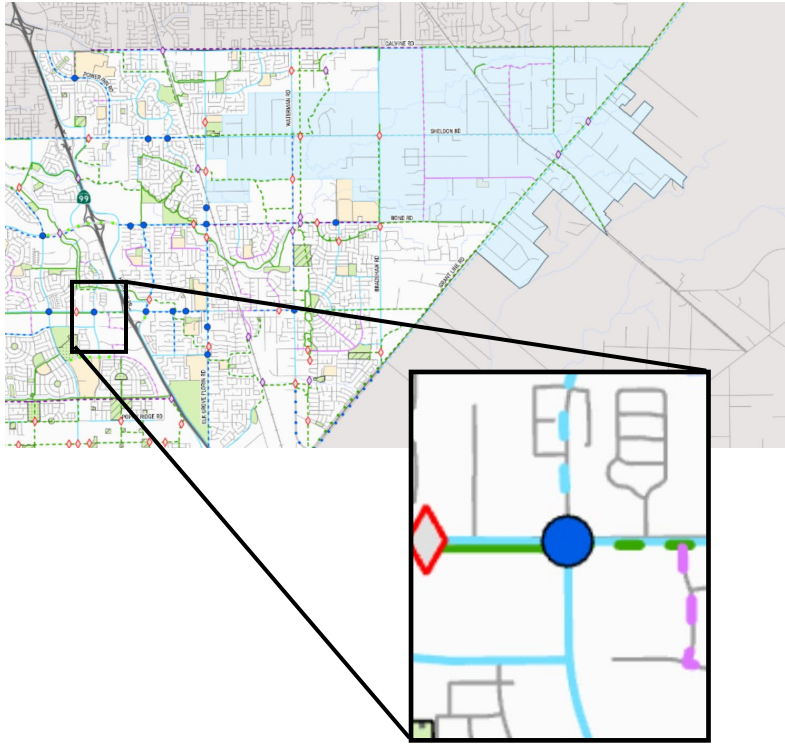


Figure 2. Project Site





TRAILS COMMITTEE STAFF REPORT
September 15, 2025



PROJECT: SOUZA DAIRY VILLAGE CENTER REZONE
FILE: PLNG23-030
LOCATION: Bilby Road, east of Big Horn Blvd and south of Kyler Road
APNs: 132-0320-034 thru -038, -040, -043, -049, -050, -061, -093, and -110
STAFF: Sarah Kirchgessner, Senior Planner

INTRODUCTION / BACKGROUND:

The Project consists of a Development Agreement Amendment, General Plan Amendment and Amendment to the Southeast Policy Area Special Planning Area (SEPA SPA) to reconfigure land uses as shown in Figure 1 below. The Project also includes a Large Lot Tentative Map and a Small Lot Tentative Parcel Map to adjust large lot parcels and subdivide the proposed Medium Density Residential (MDR) large lots into 257 residential lots.

Figure 12 of the City's Bicycle, Pedestrian, and Trails Master Plan (BPTMP) depicts the existing and proposed bicycle network. Figure 3 below shows an enlargement of the Project site area (highlighted in gray). The Project requires an amendment to the BPTMP.

The Project proposes to shift the park site to the east to accommodate the MDR land use. A 10-ft multi-use path is proposed on the south side of B Drive to provide an east-west connection to the park site as well as the future commercial uses to the west (highlighted with green dashed line in Figure 1). 8-ft sidewalks are also proposed on both sides of B Drive (see Figure 2) Additionally, a greenway is proposed along the west side of the proposed MDR to provide pedestrian connectivity from B Drive south to the 40-ft east-west greenway on the north side of the channel.

Staff recommendation:

City Staff would like feedback from the Trails Committee on the Applicant's proposed development as it pertains to implementing the City's bicycle, pedestrian, and trails requirements.

Figure 1 – Project SEPA SPA Amendment

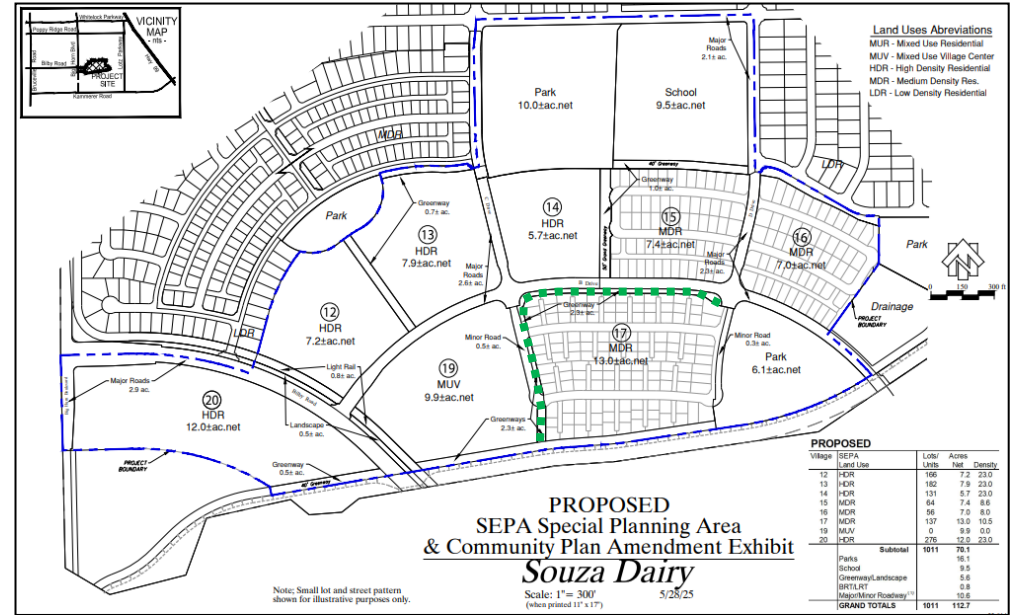
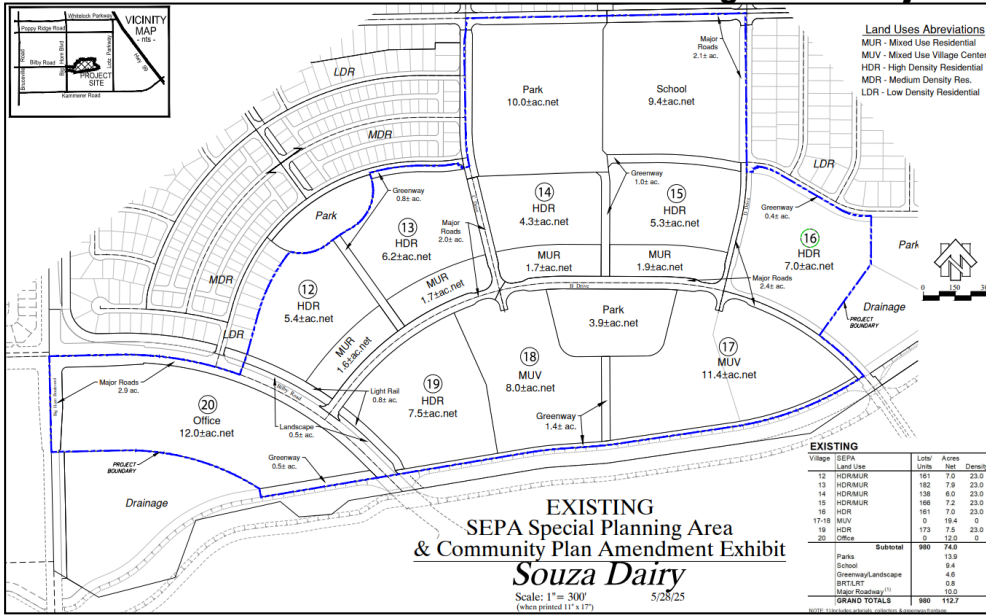


Figure 2 - B Drive Cross Section

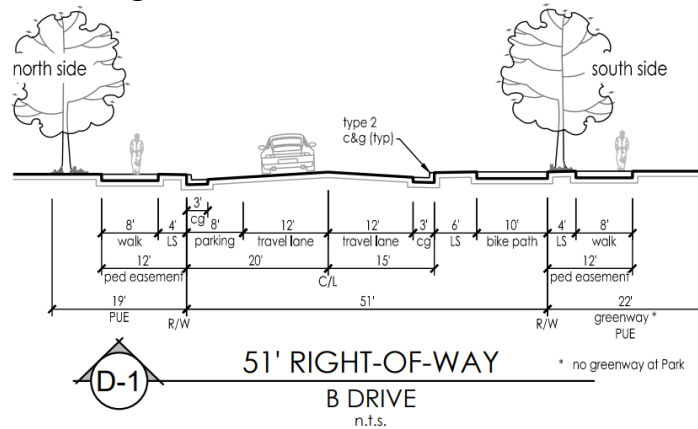
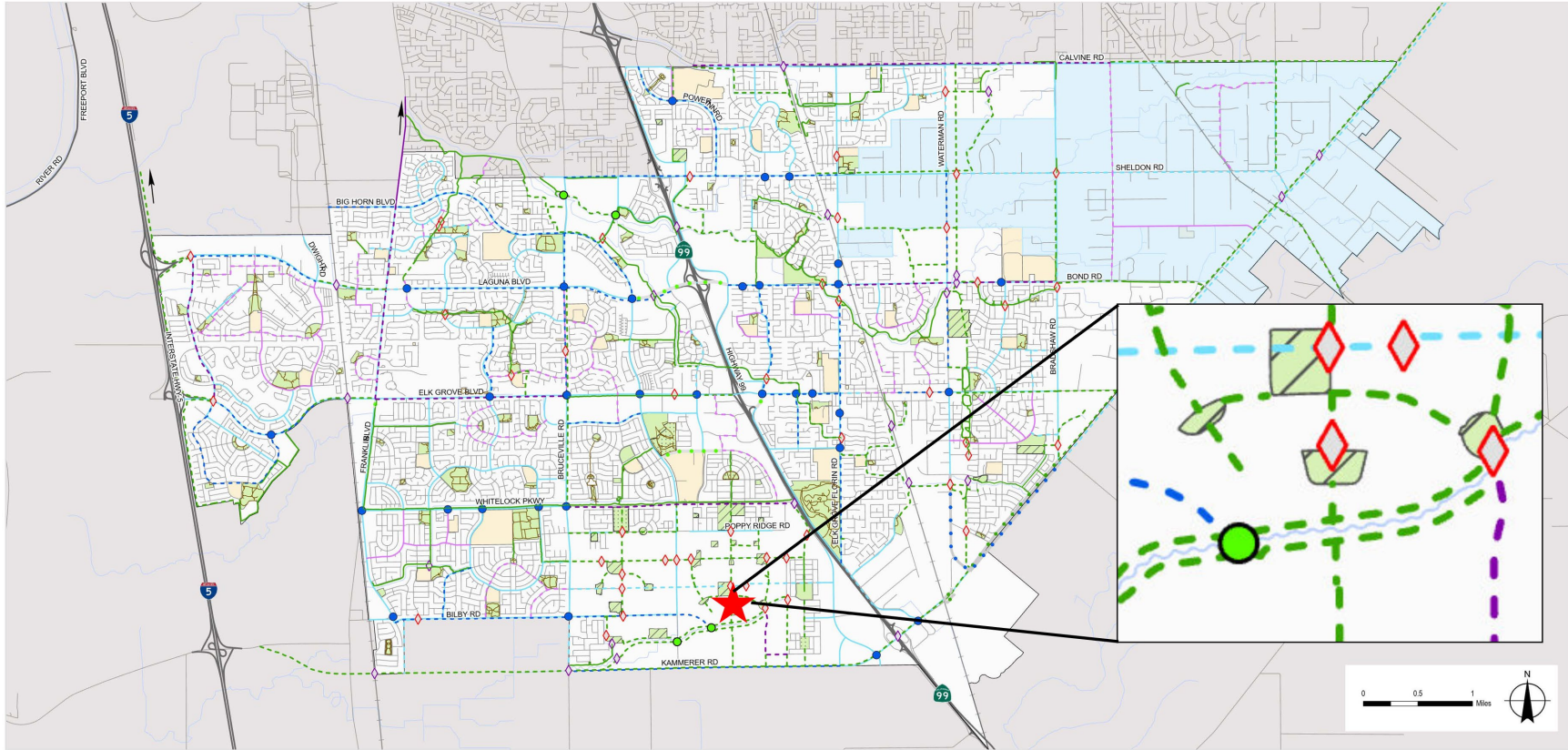


Figure 3 – Trails Master Plan Context Map



Existing and Proposed Bicycle Network

Legend

Proposed Bicycle Facilities

- - - Proposed Class I Multi-Use Path
- - - Proposed Class II Bicycle Lane
- - - Proposed Class II Buffered Bicycle Lane
- - - Proposed Class III Bicycle Route
- - - Proposed Class IV Bikeway
- - - Proposed Class II Green Painted Bicycle Lane

In Progress Bicycle Facilities

- - - Class I Multi-Use Path (In Progress)
- - - Class II Bicycle Lane (In Progress)

Existing Bicycle Facilities

- - - Existing Class I Multi-Use Path
- - - Existing Class II Bicycle Lane
- - - Existing Class III Bicycle Route
- - - Existing Class IV Bikeway

Proposed Crossing Improvements

- ◇ Proposed At-Grade Class I Bikeway Crossing
- ◇ Proposed Grade-Separated Class I Bikeway Crossing
- Proposed Bicycle Specific Approach/Crossing Improvement
- Proposed Grade Separated Class I Bikeway Undercrossing (Concrete)

Boundaries

- Park
- Proposed Park
- In Progress Park
- Schools
- Rural Policy Area
- City Boundary

- Roads
- Highways
- Railroads
- Creeks

Disclaimer: The map layout has an inherent flexibility and is meant to guide the final configuration of bicycle, pedestrian and trail facilities through the approval of subsequent tentative maps. Final determination of location for proposed facilities will be done in consultation with City engineering to ensure best fit.

At-grade crossings at existing or planned signalized roadway intersections are not shown for clarity. Trails through parks are also not shown for clarity, but can be seen in figures 13 and 14.



FIGURE 12

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